# Message Text

CONFIDENTIAL POSS DUPE

PAGE 01 JAKART 13865 01 OF 02 141210Z

11

**ACTION EA-10** 

INFO OCT-01 ISO-00 EUR-12 SS-15 NSC-05 CIAE-00 DODE-00

INR-05 NSAE-00 PA-01 RSC-01 USIA-06 PRS-01 SP-02 IO-10

DLOS-03 EB-04 /076 W

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R 140900Z NOV 74

FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC 5289

INFO AMEMBASSY CANBERRA

AMEMBASSY LISBON

AMEMBASSY MANILA

AMEMBASSY PHNOM PENH

AMEMBASSY SAIGON

AMEMBASSY SINGAPORE

AMEMBASSY TOKYO

AMEMBASSY WELLINGTON

AMEMBASSY VIENTIANE

USLO PEKING

CINCPAC HONOLULU HI

AMEMBASSY PORT MORESBY

AMEMBASSY KUALA LUMPUR

AMEMBASSY BANGKOK

CONFIDENTIAL SECTION 1 OF 2 JAKARTA 13865

CINCPAC FOR POLAD

EO 11652: GDS TAGS: PFOR ID NZ

SUBJ: INDONESIA-NEW ZEALAND ANNUAL TALKS

**REF: WELLINGTON 3459** 

SUMMARY: THIRD ANNUAL INDONESIAN-NEW ZEALAND TALKS TOOK PLACE IN RELAXED ATMOSPHERE NOVEMBER 5-6. PRIORITY TOPIC WAS PORTUGUESE TIMOR WITH INDONESIAN FONDEPT OFFICIALS STREUMING SECIRUTY CONCERNS AND STATING GOI OBJECTIVE CONFIDENTIAL

PAGE 02 JAKART 13865 01 OF 02 141210Z

ONE OF INTEGRATION WITH CONCURRENCE OF TIMORESE POPULATION, AND NZ OFFICAL STATING THAT, WHILE THEIR GOVERN-

MENT HAS NOT TAKEN POSITION, GNZ WOULD BE "SYMPAZSETIC TO INDONESIA'S DESIRE TO ACHIEVE RESULT WHICH WOULD CONTRIBUTE TO STABILITY OF INDONESIA AND REGION." BOTH SIDES ASSESSED VIETNAM SITUATION SIMILARLY, FEELING GVN "HOLDING ON" AND INDONESIANS "CAUTIOUSLY OPTIMISTIC" ABOUT GKR CHANCES IN UN. GOI "FAR FROM READY CONSIDER RESUMPTION OF RELATIONS WITH PEKING." INDONESIAN WELCOMED POSSIBLE NZ COOPERATION WITH ASEAN, ASKED MANY QUESTIONS ABOUT SOUTH PACIFIC FORUM, AND STATED GOI ATTACHES "GREAT IMPORTANCE TO SOUTHWEST PACIFIC CONSULTATIVE GROUP." ON LOS, INDONESIANS ENCOURAGED BY PROGRESS ON ARCHIPELAGO CONCEPT AT CARACAS, AND NOTED US AND INDONESIA HAVE ALREADY AGREED IN PRINCIPLE ON ARCHIPELAGO ANS TRAITS, INCLUDING PASSAGE AND OVERFLIGHT. END SUMMARY

1. IN DISCUSSION WITH POLCOUNS NOV 13, NZ COUNSELOR MARTIN GAVE RUNDOWN OF INDONESIA-NEW ZEALAND ANNUAL TALKS NOV 5-6, DRAWING LIBERALLY FROM REPORTING TELEGRAM BRIAN LNYCH HAD DRAFTED. WHICH HE ULTIMATELY LET POLCOUNS READ. (DCM TOUSSAINT ATTEMPTED REACH LYNCH DURING HIS STAY HERE. PER REFTEL. BUT TWO COULD FIND NO MUTUALLY CONVENIENT TIME TO MEET). NZ SIDE CONSISTED OF MINISTRY OF FOREIGN AFFAIRS SECRETARY CORNER, ASIAN AFFAIRS HEAD LYNCH, VE JAYNES OF JOINT INTELLIGENCE DNBUREAU, AMBASSADOR JERMYN AND MARTIN, INDONESIAN SIDE HEADED BY FONDEPT DIRGEN FOR POLITICAL AFFAIRS DJAJADINGRAT AND INCUDED ASIA PACIFIC DIRECTORATE HEAD BRIGGEN ADENAN, LEGAL DIRECTORATE CHIEF SUFRI JUSUF, AND AMBASSADOR TO NEW ZEALAND SOETIKNO. NEW ZEALANDERS NOTED THERE NO STATE INTELLIGENCE BOARD(BAKIN) REPRESENTATIVE AS IN PAST, WONDERING WHETHER THIS BECAUSE TICKLISH SUBJECT OF TIMOR ON AGENDA.(NOTE: ADENAN HAS BAKIN CONNECTIONS AND PRESUMABLY BRIEFED THEM).

2. TIMOR: INDONESIAN SIDE STATED GOI FACING UNEXPECTED SITUATION IN TIMOR WHICH HAS SERIOUS SECIRITY IMPLICATIONS. GOP HAS ASSURED INDONESIANS THAT PORTUGAL WOULD NOT OBJEMEWICBWNTEGRATION IF PORTUGUESE TIMORESE SO WISH, WILL CONFIDENTIAL CONFIDENTIAL

PAGE 03 JAKART 13865 01 OF 02 141210Z

NOT PULL OUT PRECIPITOULY AND THAT, IN MEANTIME, TIMOR WILL NOT BECOME CENTER OF INSTABILITY. WHILE KEEPING IN CLOSE TOUCH WITH PORTUGAL AND AUSTRALIA, GOI WISHES AVOID IMPRESSION OF COLLUSION AND REALIZES THAT ANY SETTLEMENT MUST STAND UP TO INTERNATONAL SCRUTINY. INDONESIA DOES NOT ASK ANYTHING OF NEW ZEALAND AT THIS TIME OTHER THAN UNDERSTANDING OF THEIR POSITION. CORNER REPLIED THAT WHILE NZ GOVERNMENT HA NOT YET CONSIDERED PROBLEM, THEY COULD APPRECIATE SITUATION IN WHICH INDONEIA SUDDENLY PLACED. LOGIC OF SITUATION (IMPLIED INTEGRATION)

WAS ONE THING BUT RIGHT OF SELF-DETERMINATION HAD TO BE RESPECTED. WITH THIS CAVEAT NZ WOULD BE "SYMPATHETIC TO INDONESIA'S DESIRE TO ACHIEVE RESULT WHICH WOULD CONTRIBUTE TO STABILITY OF INDONESIA AND REGION." INDONESIANS DID NOT PRESS FOR MORE. "OFF RECORD" MARTIN NOTED THAT "HIGH ROAD" INDONESIAN FONDEPT PRESENTATION AT VARIANCE WITH GENERALLY ACCEPTED WISDOM THAT GOI HAS MADE UP MIND TO INCORPORATE PORTUGUESE TIMOR ONLY QUESTIONS BEING HOW AND WHEN, INTERPRETING THIS VARIANCE AS EVIDENCE THA FONDEPT NOT LOCUS OF ACTION ON TIMOR. (COMMENT: WE AGREE WITH THIS ESTIMATE). MARTIN ALSO CHARACTERIZED NZ'S POSITION ON TIMOR AS VERY SIMILAR TO AUSTRALIA'S-IE NZ WILL NOT RAISE A FUSS ABOUT ANY TAKOVER WHICH DOES NOT RAISE A WORLDWIDE OUTCRY.

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PAGE 01 JAKART 13865 02 OF 02 150810Z

12

**ACTION EA-10** 

INFO OCT-01 EUR-12 ISO-00 SS-15 NSC-05 CIAE-00 DODE-00

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### CONFIDENTIAL SECTION 2 OF 2 JAKARTA 13865

### CINCPAC FOR POLAD

.3. INDOCHINA: INDONESIANS AND NEW ZEALANDERS AGREED THAT HANOI'S SENIOR LEADERSHIP HAD NOT ABANDONED GOAL OF REUNIFICATION, BUT THAT IT HAD TO TAKE ACCOUNT OF EXPECTATIONS OF NORTH VIETNAMESE POEPLE THAT RECONSTRUCTION HAVE SOME PRIORITY. DRV FORCES IN SOUTH COULD LAUNCH A MAJOR OFFENSIVE BUT AT PRESENT POLICY ONE OF ATTRITION. GVN "HOLDING ON" AND ARVN MORALE HIGH. INDONESIANS STATED THEY FOUND ICCS ROLE FRUSTRATION BUT FELT REGIONAL RESPONSIBILITY TO STAY ON. ON CAMBODIA, INDONESIANS "CAUTIOUSLY OPTIMISTIC" ABOUT VOTE IN UN CONFIDENTIAL

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PAGE 02 JAKART 13865 02 OF 02 150810Z

WITH LATEST ESTIMATE THAT "ONLY" FIVE MORE VOTES NEEDED. THERE WAS NO CLEAR LEADERSHIP ON GRUNK SIDE; SIHANOUK IS AFIGURE HEAD AND KHIEU SAMPHAN HAS NOT ESTABLISHED HIMSELF. RE LAOS, INDONESIANS QUOTED AUSTRALIANS AS STATING PATHET LAO WOULD OVER-RUN COUNTRY WITHIN TWO YEARS.

- 4. CHINA: DISCCSSION ON PRC "SIMPLY CONFIRMED THAT INDONESIA IS FAR FROM READY TO CONSIDER RESUMPTION OF RELATIONS." BOTH SIDES AGREED THAT PRC HAHAVES CORRECTLY IN GOVERNMET-TO -GOVERNMENT RELATIONS BUT INDONESIANS STAED THAT THEY HAD NOT BEEN REASSURED BY EXPERIENCE OF MALAYSIA WHERE MALAYSIAN COMMUNIST PARTY HAD TAKEN ON FRESH LIFE AFTER ESTABLISHMENT OF DIPLOMATIC RELATIONS. AT CLOSE OF CONVERSATION NEW ZEALANDERS UNCERTAIN"IN EXACTLY WHAT CIRCUMSTANCES INDONESIAN MIGHT FEEL CONFIDENT ENOUGH TO CONTEMPLATE RELATIONS WITH PEKING."
- 5. JAPAN: NOTHING NEW. INDONESIANS UNEASY ABOUT ASPECTS OF RELATIONSHIP, PARTICULARLY ACTIVITIES OF JAPANESE BUSINESSMEN, BUT IDD NOT SHOW ANY DEEP CONCERN OVER DEGREE OF JAPANESE ECONOMIC PENETRATION.
- 6. ASEAN: VERY LITTLE DISCUSSIONS TOOK PLACE SINCE INDONESIANS SEEMD LOATHE TO DISCUSS INTERNAL ASEAN AFFAIRS. NEW ZEALAND'S INTEREST IN COOPERATING WAS WELCOMED.
- 7. INDIA OCEAN/NPT: TWO SIDES AGREED INDIAN NUCLEAR TEST MAINLY FOR PRESTIGEPURPOSES. INDONESIANS FELT THIS A BLOW FOR NPT AND SAID IT HAD JUSTIFIED THEIR OWN RESERVATIONS ABOUT ADEQUACY OF TREATY'S SAFEGUARD PROVISIONS. ON INDIAN OCEAN DEVELOPMENTS GENERALLY

INDONESIANS ARE ATTACHED TO CONCEPT OF A SERIES OF SUB-REGIONAL MEETINGS CONFINED TO LITTORALSTATES.(COMMENT: THERE WAS NO MENTION OF DIEGO GARCIA).

8. SOUTH PACIFIC FORUM. INDONESIANS ASKED MANY QUESTIONS OF A BASIC SORT ABOUT FORUM'S PURPOSE AND WORKING METHODS, AND WERE PARTICULARLY INTERESTED IN CONTRIBUTION FORUM CONFIDENTIAL

CONFIDENTIAL

PAGE 03 JAKART 13865 02 OF 02 150810Z

WOULD MAKE TO STABILITY. INDONESIAN ASKED IF PAUPA NEW GUINEA MEMBERSHIP WOULD DISTURB FORUM (NEW ZEALANDERS SAID NO) AND IF THERE SOME ROLE INDONESIA MIGHT FILL. NEW ZEALANDERS REPLIED THAT IN COURSE OF TIME LINK BETWEEN ASEAN AND FORUM POSSIBLE, LEAVING IT AT THAT.

9. SOUTHWEST PACIFIC CONSULTATIVE GROUP: GOI CONTINUES
TO ATTACH "GREAT IMPORTANCE" TO SPCG AND BRIDGING
FUNCTION IT COULD HAVE. INDONESIA'S ASEANELRIENDS WERE
NOT ALTOGETHER HAPPY ABOUT THIS BUT INDONESIA HAD BEEN
ABLE TO REASSURE THEM WHILE STRESSING HOW VITAL IT WAS
THAT SHE SHOULD BE ABLE TO SIT DOWN WITH PNG, AUSTRALIA
AND NEW ZEALAND.(COMMENT: MARTIN COMMENTED THAT FROM
WAY THE INDONESIANS SPOKE HE FELT THEY NOT ALL THAT
CONCERNED THEIR ASEAN NEIGHBORS HAD BEEN ENTIRELY REASSURED.)

10. LAW OF THE SEA: INDONESIANS STATED THEY WERE ENCOURAGED BY SUPPORT AT CARACAS FOR ARCHIPELAGO CONCEPT; INDONESIA AND US HAVE AGREED ON PRINCIPLES CONCERNING ARCHIPELAGO AND STRAITS, INCLUDING PASSAGE AND OVERFLIGHT, AND AMERICAN DELEGATION VISITING JAKARTA SOON TO WORK OUT DETAILS.

11. TRADE AND INVESTMENT AGREEMENT: AWAY FROM CONFERENCE TABLE INDONESIANS AKSED ABOUT NEW ZEALAND'S ATTITUDE TOWARDS A BROAD TRADE AND INVESTMENT AGREEMENT. GUESTS STATED GNZ IN FAVOR OF SUCH AN AGREEMENT AND HOPED INDONESIAN TRADE MISSION MIGHT VISIT WELLINGTON SOON, INCLUDING NUMBER OF OFFICAILS WHO COULD OPEN DISCUSSIONS. TOUSSAINT

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